

N-15011/1/2010-EG - II

Department of Electronics and Information Technology

New Delhi – 110003

Minutes of the Meeting of the Empowered Committee for the National rollout of the e-District MMP

1. The meeting of the Empowered Committee for the National rollout of the e-District MMP was held on 6th July at 5:00 PM in the CEG Conference Room, 1st Floor, Electronics Niketan, 6, CGO Complex, Lodhi Road, New Delhi 110003.
2. *The List of Attendees is placed at Annexure I.*
3. Dr. Rajendra Kumar, Joint Secretary (eGov, DeitY), presented the agenda and explained the salient features of each of the points. The agenda papers are placed at Annexure II.

AGENDA NO. 1: INTEGRATED FRAMEWORK FOR DELIVERY OF SERVICES

4. Secretary, DeitY observed that there is a requirement to harmonize various DeitY initiatives like SDC, CSC, SSDG, SWAN etc. in the implementation of the eDistrict project. The Integrated Framework for Delivery of Services will provide clarity to the State Governments in achieving :
 - a) Synergies and integration with various DeitY initiatives; and
 - b) Outcomes – Rapid rollout and increase in number of transactions
5. One of the key areas emphasized in the integrated framework is the need to improve the service levels; the target being to provide more and more services "Across the Counter", in order to reduce the turnaround time. Accordingly the States have been advised to categorize eGov services as:
 - Type 1 Services: Services for which an accurate digital database and online updation mechanism is available, which can be leveraged to provide services "Across the counter".
 - Type 2 Services: Services which can be migrated to Type 1 services after data digitization and one-time physical verification.
 - Type 3 Services: Services which require physical presence / verification of the applicant / citizen each time and cannot be delivered "Across the counter".

It has been suggested in the Integrated Framework that the State Governments should develop a clear roadmap to move all possible Type 2 and Type 3 Services to Type 1 services.

6. The framework emphasizes on synergies and integration of CSCs, SDC, SWAN and SSDG with the e-District MMP. The e-District architecture envisages

leveraging the core NeGP components of SWAN, SDC, SSDG and CSCs for effective and affordable service delivery. Applications and data under e-District project are to be hosted at the SDC and all field offices should be connected through the SWAN.

7. The framework also provides for a segmented approach for the implementation of the e-District based on the preparedness of the States. Different approaches have been suggested for States which :
 - a) have already implemented e-District pilot project in a few districts
 - b) have legacy applications / other initiatives which provide similar services covered under e-District project
 - c) are not covered under the pilot and which do not have any legacy applications
8. The key implications of the Integrated framework would be that:
 - a) The transaction volumes through the e-District project will increase significantly by providing “Across the counter” services of other MMPs like Land records etc.
 - b) The Scope of Work during the implementation of eDistrict project will include integration of e-District with other services which have been funded or are being implemented by DeitY.
 - c) Development of applications by DeitY which can be customized / configured for the States. This would involve engaging an agency which have similar applications and are ready to provide customization & maintenance support to the States. Accordingly, DeitY will utilize a part of the funds meant for application development purposes for States who choose to take this approach.
9. Secretary, DeitY also suggested that a task force be created with NIC officials whose charter would be to :
 - a) Identify “successful” applications in various States and offer them for replication in other States. The potential applications being land records & transport, among others
 - b) Assess the feasibility of cloud technologies in meeting the enhanced infrastructure requirements of large States like Madhya Pradesh and Uttar Pradesh by doing the sizing and recommending appropriate architecture for these States
10. The Empowered Committee provided its concurrence to the above Integrated Framework for Delivery of Services and emphasized the immediate focus on attaining transactions through the e-District project within the prescribed time frame so that the investments made under NeGP are commensurate with the outcomes. The Empowered committee also suggested that a step by step approach for implementation of Integrated Service Delivery Framework be prepared to achieve the physical targets of this financial year.

AGENDA NO. 2: SELECTION OF A CONSULTANCY AGENCY FOR PROVIDING PROJECT MANAGEMENT SERVICES FOR THE STATE PMU FOR E-DISTRICT MMP

11. To enable implementation of the rollout of e-District MMP in a time bound manner and as per approval of the Cabinet Committee on Infrastructure (CCI), it was proposed to select consultancy agencies for the State Program Management Units for the various States. As per provisions of the GFR, it was decided to go for a 2 Stage selection comprising of release of an Expression of Interest (EOI) and later release an RFP only to shortlisted firms.
12. After following the due process as per the procedures and limits defined in the RFP, 29 States could get allocated as per the defined criteria . Accordingly Wipro has been awarded the SPMU assignment for 10 States/UTs, M/s E&Y for 6 States / UTs, M/s KPMG for 5 States / UTs and M/s PwC for 8 States / UTs . These are as follows :

S. No.	State	Agency	L1 Bidder's total Cost (in Rs crores)
1	Orissa	Wipro	1.521794
2	Punjab	Wipro	1.04922
3	Mizoram	Wipro	1.066925
4	Assam	Wipro	1.619947
5	Kerala	Wipro	1.108567
6	Andhra Pradesh	Wipro	1.898527
7	Delhi	Wipro	1.327284
8	Himachal Pradesh	Wipro	1.410554
9	Karnataka	Wipro	2.178008
10	D & N Haveli	Wipro	0.729271
11	Madhya Pradesh	EY	2.0311
12	Uttar Pradesh	EY	2.0311
13	Bihar	EY	1.7461
14	Gujarat	EY	1.9915
15	Jammu & Kashmir	EY	2.4084
16	Nagaland	EY	1.8362
17	Maharashtra	PwC	1.626832
18	Rajasthan	PwC	1.626832
19	West Bengal	PwC	1.12686
20	Jharkhand	PwC	1.718602
21	Tamil Nadu	PwC	1.718602
22	Meghalaya	PwC	1.279219
23	Chhattisgarh	PwC	2.29147

S. No.	State	Agency	L1 Bidder's total Cost (in Rs crores)
24	Sikkim	PwC	0.9177
25	Haryana	KPMG	1.215
26	Uttarakhand	KPMG	1.404
27	Pondicherry	KPMG	0.7965
28	Chandigarh	KPMG	0.864
29	Tripura	KPMG	1.008

13. The key implications of the Integrated framework being that the aggregate of the total financial quotes for all 35 States/UTs (Rs. 50.15 Crores) is higher than the planned budget (Rs. 27.72 Crores) for SPMU in the eDistrict scheme. However these rates have been discovered through an open tender and their price reasonableness has also been established by comparing with NICSI and UIDAI.
14. The Empowered Committee provided its concurrence to the allocation of the SPMU (e-District) assignment for the 29 States as per the details mentioned in Para 12 above.

Agenda No. 3: Approval of DPRs submitted by the States

- 15.6 DPRs from Nagaland, Madhya Pradesh, Lakshadweep, Himachal Pradesh, Uttar Pradesh and Himachal Pradesh were approved on the basis of the financial limits mentioned in e-District National Roll-out guidelines and non-financial appraisal criteria prescribed in the previous Empowered Committee meeting held on 29th March 2012. The DPR appraisal criteria are provided in the agenda note provided in the Schedules A & B of the Agenda Note (placed at Appendix II).
16. Further, as per the earlier 18 DPRs approved, the release of funds to States will be on the principle of CSC rollout and STQC testing for Pilot States as directed by the EC in its meeting of 28th December as below.
- The States, where the e-District Pilot Project was under implementation would need to submit the e-District application for STQC testing to avail the 2nd installment of the funding under the e-District MMP. Further they should have obtained STQC certification to avail the 3rd installment of the funding under the e-District MMP.
 - For non-pilot States, as provided in the Guidelines for the Scheme for National Rollout of the e-District MMP, the 4th installment of funding of the e-District will be released to the States subject to testing of application by STQC.
 - Funding for e-District MMP would be released for only those Districts that have achieved more than 70% rollout of CSCs. In the interim period, states will initiate State level activities under e-District MMP and ensure completion of rollout of CSCs in the remaining districts.

- d) The balance funds may be released, as and when the State confirms meeting the above conditions and a separate EC approval would not be required.
17. Accordingly the Empowered Committee approved the DPRs of the 6 States of Nagaland, Madhya Pradesh, Lakshadweep, Himachal Pradesh, Uttar Pradesh and Himachal Pradesh and recommended release of 2nd installment of funding under e-District to the above States, subject to the conditions at **Para 16** above.
18. The meeting ended with a vote of thanks to the Chair.

Appendix I

List of participants of the Meeting of the Empowered Committee for the National rollout of the e-District MMP held on 6th July 2012 at 05.00 PM in the CEG Conference room, 1st Floor, Electronics Niketan, 6, CGO Complex, Lodhi Road, New Delhi 110003

1. Shri J Satyanarayana, Secretary DeitY
2. Shri R. Bhattacharya, Special Secretary and Financial Adviser DeitY
3. Ms. Rita Teatota, Additional Secretary (e-Governance), DeitY
4. Dr. B. K. Gairola, DG, NIC
5. Shri Ajay Sawhney, President and CEO, NeGD, DeitY
6. Dr. Rajendra Kumar, Joint Secretary (e-Governance), DeitY
7. Shri N. E. Prasad, DG STQC
8. Shri Murali Krishna Kumar, Sr. Adviser (CIT&I) Planning Commission
9. Shri R.K. Gupta, Advisor, Planning Commission
10. Shri Gaurav Dwivedi, Director DeitY,
11. Shri A Mohan, DDG, NIC
12. Shri Praveen Chandekar, Additional Director, DeitY
13. Shri Hariranjana Rao, Secretary IT, Government of Madhya Pradesh
14. Shri Rajeev Sharma, Jt. Director, DoIT, Government of Himachal Pradesh
15. Shri Nagendra Singhal, Head SeMT, Uttar Pradesh
16. Shri Nitin Mathur, Member, Centre for eGovernance, Government of Uttar Pradesh
17. Shri Imjung M Panger, Director, DIT, Government of Nagaland
18. Shri Anirban Mukerji, Senior Consultant, NEGD
19. Shri Ramendra Verma, NPMU
20. Shri Amit Shukla, NPMU